

# **“The Budgetary Process and Economic Growth in Jamaica: Some Empirical Evidence from 1960 to 2004.”**

**Edward E. Ghartey**  
**Department of Economics**

**\*Preliminary draft copy of a manuscript to be presented at the Session on Empirical Reflections on The Budgetary Process and Economic Growth during the Economic Growth and Transformation Conference organized by Department of Economics, The UWI, Mona and Association of Caribbean Economists. Copyright is reserved.**

**September 2007**

## Motivation:

- (a) To empirically test the existence of Wagner's Law or Keynesian Fiscal Policy for Jamaica
- (b) To test the causal relationship between government spending and tax receipts
- (c) To propose policy from the results to tackle the creeping deficit and burgeoning debt in the country

Presentation: The sections are discussed as follows:

(1) Introduction

(2) Literature Review of Wagner's law and the causal nexus between taxes and spending

(3) The Model

(4) Empirical Evidence

(5) Summary and conclusion

Wagner's law: Is known as a 'law of increasing extension of state activity' - around the late 1870s.

As nations develop the size of their government increases even faster than their economic growth.

Income elasticity of government expenditure on public goods exceeds unity

This means the private sector becomes a casualty

## The growing deficits problem

- A burden for future generation
- Crowding out effect and its consequences
- Difficulty in accessing external market
- Reduction in standard of living due to high interest rates

## The five views of spending and taxes nexus:

Buchanan-Wagner's view

Friedman's view

Barro's view

Concurrent relationship

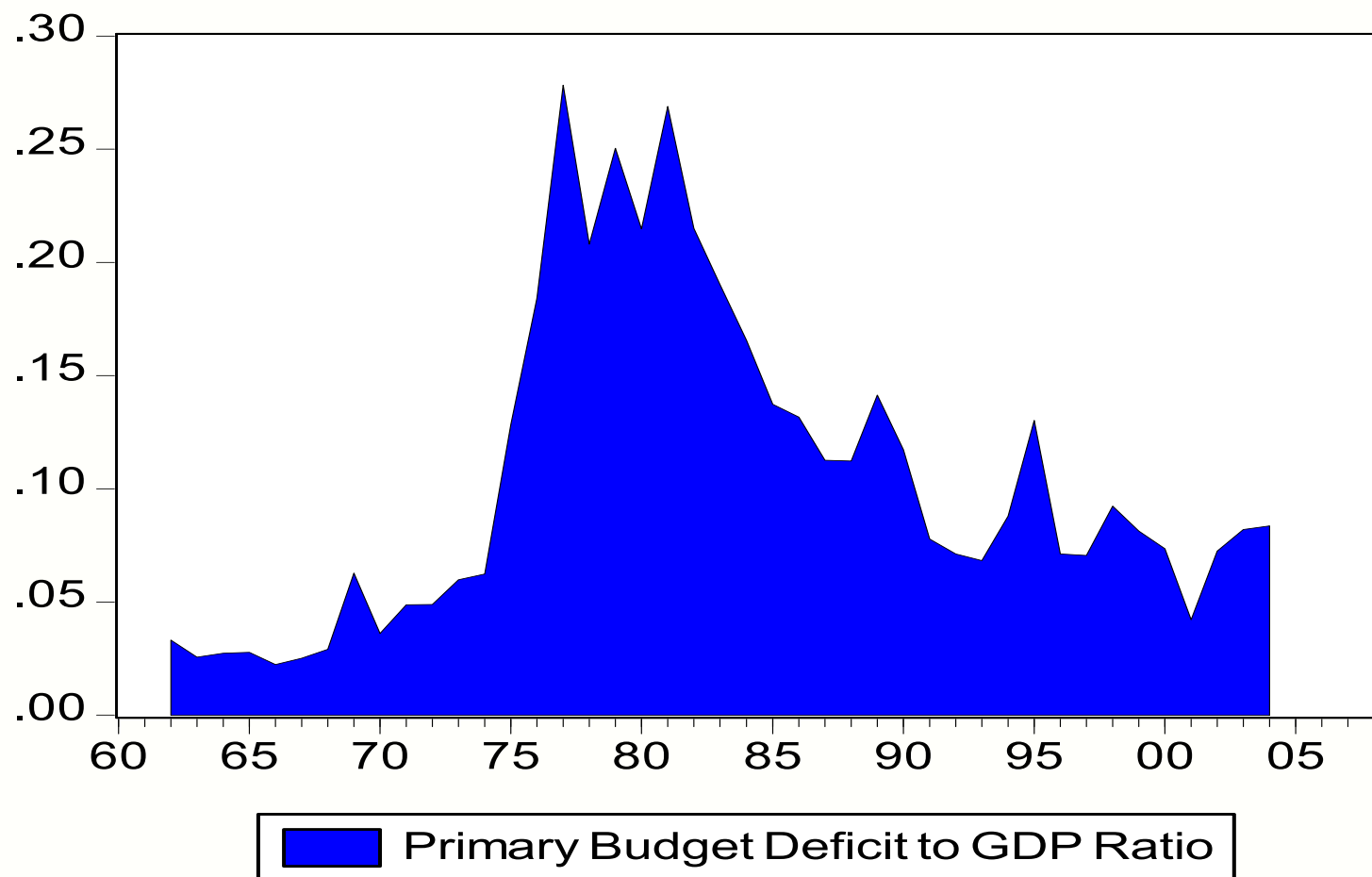
Independent relationship

Milton Friedman cautions policymakers not to be overly concerned about

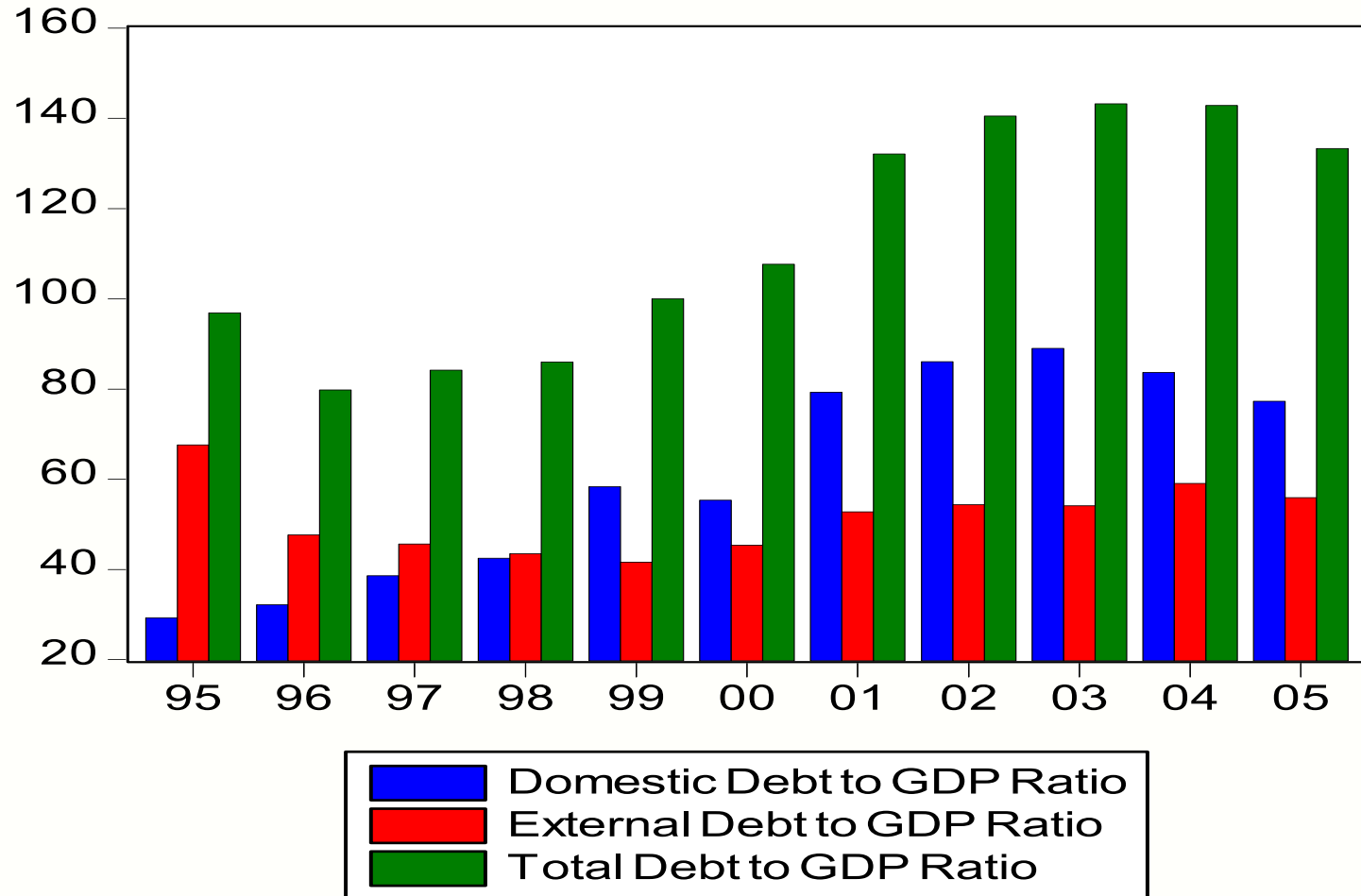
(1) balancing the budget or (2) deficit issues

He advises policy makers to target government spending because it is the true cost of government activities not taxes.

**Figure 1: Primary Budget Deficit as a Ratio (PBDR) of GDP**



# Figure 2: Composition of Debt as a Ratio of GDP



- Peacock-Wiseman's version:

- $\ln G = \alpha_1 + \alpha_2 \ln Y + u_1$  (1.1)

Own versions modified from the existing models are as follows:

- $\ln(G/P) = \alpha_3 + \alpha_4 \ln(Y/P) + u_2$  (1.2)

- $\ln(G/(P \times N)) = \alpha_5 + \alpha_6 \ln(Y/(P \times N)) + u_3$  (1.3)

- where, G = government expenditures, Y = GDP or incomes, N = population, P = consumer price index.

Assuming that  $-1 < \theta < 0$  which implies that the long-run relations are stable, Pesaran and Shin's (1999) ARDL error-correction model is as follows:

$$\Delta g_t = \theta [g_{t-1} - \lambda'(y_{t-1} \text{ or } \tau_{t-1})] + \sum \varphi_i \Delta g_{t-i} \\ + \sum \gamma_j \Delta (y_{t-j} \text{ or } \tau_{t-j}) + \zeta_t,$$

$$\forall i = 1, \dots, k-1; j = 0, \dots, k-1$$

**Table 1: Unit Roots Tests**

| ADF            | Level Form       |                   | First Difference-form |                  |
|----------------|------------------|-------------------|-----------------------|------------------|
|                | Without Trend    | With Trend        | Without Trend         | With Trend       |
| Gov't Spending | 0.113(.963), k=2 | -2.578(.292),k=1  | -3.176(.03), k=1      | -3.128(.11), k=1 |
| Prices         | 0.153(.967),k=1  | -2.734(0.23),k=1  | -3.312(0.02),k=0      | -3.312(0.08),k=0 |
| Population     | -3.881(0.00),k=1 | -0.641(0.97),k=1  | -8.584(0.00),k=0      | -10.629(0.0),k=0 |
| Income, GDP    | 0.113(0.96), k=2 | -2.578(0.29), k=1 | -3.176(0.02),k=1      | -3.128(0.11),k=1 |
| Taxes          | -0.002(.953),k=0 | -2.480(.336),k=1  | -5.717(0.0),k=0       | -5.643(0.00),k=0 |
| KPSS           |                  |                   |                       |                  |
| Gov't Spending | 0.806            | 0.163             | 0.221                 | 0.114            |
| Prices         | 0.821            | 0.153             | 0.255                 | 0.146            |
| Population     | 0.832            | 0.221             | 0.667                 | 0.017            |
| Income, GDP    | 0.805            | 0.163             | 0.221                 | 0.114            |
| Taxes          | 0.865            | 0.076             | 0.091                 | 0.088            |

Notes: The KPSS asymptotic critical values are: 1% is 0.739, 5% is 0.463 and 10% is 0.347 for the case of a constant excluding trend; and 1% is 0.216, 5% is 0.146 and 10% is 0.119 for the case of a constant and a trend. All variables are expressed in logarithmic form.

**Table 2: Johansen's Cointegration Results**

| $H_0$            | $H_1$   | $\Lambda$ -Max | $H_1$      | $\Lambda$ -Trace |
|------------------|---------|----------------|------------|------------------|
| <b>G and Y</b>   |         |                |            |                  |
| $r = 0$          | $r = 1$ | 54.894*        | $r \geq 1$ | 60.787*          |
| $r \leq 1$       | $r = 2$ | 5.893          | $r = 2$    | 5.893            |
| <b>g and y</b>   |         |                |            |                  |
| $r = 0$          | $r = 1$ | 15.587*        | $r \geq 1$ | 16.376*          |
| $r \leq 1$       | $r = 2$ | 0.789          | $r = 2$    | 0.789            |
| <b>gn and yn</b> |         |                |            |                  |
| $r = 0$          | $r = 1$ | 10.682         | $r \geq 1$ | 10.741           |
| $r \leq 1$       | $r = 2$ | 0.059          | $r = 2$    | 0.059            |
| <b>G and T</b>   |         |                |            |                  |
| $r = 0$          | $r = 1$ | 35.099*        | $r \geq 1$ | 36.192*          |
| $r \leq 1$       | $r = 2$ | 1.094          | $r = 2$    | 1.094            |
| <b>g and t</b>   |         |                |            |                  |
| $r = 0$          | $r = 1$ | 4.657          | $r \geq 1$ | 7.069            |
| $r \leq 1$       | $r = 2$ | 2.413          | $r = 2$    | 2.413            |
| <b>gn and tn</b> |         |                |            |                  |
| $r = 0$          | $r = 1$ | 4.728          | $r \geq 1$ | 6.241            |
| $r \leq 1$       | $r = 2$ | 1.513          | $r = 2$    | 1.513            |

Notes: \* denotes 95% critical values which are 11.03 and 4.16, respectively for  $\lambda$ -Max, and 12.36 and 4.16, respectively for  $\lambda$ -Trace, of the stochastic matrices

**Table 3: Selection of Optimum Lag Length using the Schwarz-Bayesian Criterion**

| K           | 1       | 2       | 3       | 4       |
|-------------|---------|---------|---------|---------|
| G           | 11.4914 | 9.9218  | 8.7421  | 6.2906  |
| $\Delta G$  | 5.5693  | 7.5151  | 5.0637  | 3.5703  |
| Y           | 33.3068 | 46.5977 | 45.4401 | 42.9253 |
| $\Delta Y$  | 46.7575 | 44.0959 | 43.4066 | 40.0167 |
| T           | 11.5411 | 10.8832 | 8.9840  | 7.5546  |
| $\Delta T$  | 7.9372  | 8.1358  | 8.0327  | 5.7492  |
| g           | 9.2206  | 6.6881  | 4.2898  | 2.5051  |
| $\Delta g$  | 8.3030  | 6.1138  | 4.1300  | 2.1799  |
| y           | 58.5441 | 57.4410 | 55.6187 | 51.8550 |
| $\Delta y$  | 58.0880 | 56.9377 | 53.2260 | 49.8028 |
| t           | 11.9736 | 10.3546 | 7.7462  | 5.6661  |
| $\Delta t$  | 11.2806 | 8.6935  | 6.9029  | 4.4996  |
| gn          | 9.2453  | 6.6929  | 4.2427  | 2.5348  |
| $\Delta gn$ | 7.9758  | 5.6338  | 3.7785  | 1.6650  |
| yn          | 56.4798 | 53.8573 | 52.3997 | 48.7956 |
| $\Delta yn$ | 55.2391 | 54.0337 | 50.4817 | 47.0980 |
| tn          | 11.8899 | 10.0960 | 7.5362  | 5.4503  |
| $\Delta tn$ | 11.3991 | 8.7889  | 6.9084  | 4.5457  |

**Table 4: Traditional Short-run Granger Causality Tests**

| <b>Cont. Vars.</b> | <b>Vars.</b>   | <b>Wald Stats.</b> | <b>F-Stats</b> | <b>LR-Stats</b> | <b>Causal Direct.</b>              |
|--------------------|----------------|--------------------|----------------|-----------------|------------------------------------|
| $\Delta G(4)$      | $\Delta Y(4)$  | 13.04[0.01]*       | 3.26[0.02]**   | 13.71[0.01]*    | $\Delta Y \Rightarrow \Delta G$    |
| $\Delta Y(4)$      | $\Delta G(4)$  | 0.52[0.97]         | 0.13[0.97]     | 0.65[0.96]      | $\Delta G \nRightarrow \Delta Y$   |
| $\Delta g(4)$      | $\Delta y(4)$  | 3.53[0.47]         | 0.88[0.49]     | 4.23[0.38]      | $\Delta y \nRightarrow \Delta g$   |
| $\Delta y(4)$      | $\Delta g(4)$  | 2.21[0.70]         | 0.55[0.70]     | 2.70[0.61]      | $\Delta g \nRightarrow \Delta y$   |
| $\Delta gn(4)$     | $\Delta yn(4)$ | 2.98[0.56]         | 0.74[0.57]     | 3.60[0.46]      | $\Delta yn \nRightarrow \Delta gn$ |
| $\Delta yn(4)$     | $\Delta gn(4)$ | 3.21[0.52]         | 0.80[0.53]     | 3.87[0.42]      | $\Delta gn \nRightarrow \Delta yn$ |
| $\Delta G(4)$      | $\Delta T(4)$  | 2.33[0.60]         | 0.58[0.68]     | 2.82[0.59]      | $\Delta T \nRightarrow \Delta G$   |
| $\Delta T(4)$      | $\Delta G(4)$  | 3.84[0.43]         | 0.96[0.44]     | 4.54[0.34]      | $\Delta G \nRightarrow \Delta T$   |
| $\Delta g(4)$      | $\Delta t(4)$  | 3.65[0.46]         | 0.91[0.47]     | 4.34[0.36]      | $\Delta t \nRightarrow \Delta g$   |
| $\Delta t(4)$      | $\Delta g(4)$  | 5.70[0.22]         | 1.42[0.25]     | 6.58[0.16]      | $\Delta g \nRightarrow \Delta t$   |
| $\Delta gn(4)$     | $\Delta tn(4)$ | 3.53[0.47]         | 0.88[0.49]     | 4.23[0.37]      | $\Delta tn \nRightarrow \Delta gn$ |
| $\Delta tn(4)$     | $\Delta gn(4)$ | 6.44[0.17]         | 1.61[0.20]     | 7.39[0.12]      | $\Delta gn \nRightarrow \Delta tn$ |

Notes: P-values are reported in square brackets, and lag lengths are in parentheses; \*, \*\* and \*\*\* denotes 0.01, 0.05 and 0.10 significant levels, respectively.  $\Rightarrow$  denotes causality. Results are obtained from MICROFIT 5.0. Wald statistics and Lagrange Ratio (LR) statistics have  $\chi^2$  distribution.

**Table 5: Long-run Causality Results and Elasticities from ARDL ECM**

|        | ARDL  | Coefficient of EC term | Long-run Elasticities Coefficient | F-stats.     | R <sup>2</sup> | DW/Dh | Causal Direction |
|--------|-------|------------------------|-----------------------------------|--------------|----------------|-------|------------------|
| G, Y   | (1,1) | -0.13[0.00]*           | 0.92[0.00]*                       | 11.31[0.00]* | 0.20           | 2.16  | Y ⇒ G            |
| Y, G   | (3,0) | 0.00[0.98]             | -13.79[.98]                       | 15.97[0.00]* | 0.54           | 1.83  | G ⇏ Y            |
| g, y   | (1,1) | -0.16[0.02]**          | 0.83[0.00]*                       | 17.21[0.00]* | 0.28           | 2.02  | y ⇒ g            |
| y, g   | (2,1) | 0.01[0.63]             | 1.09[0.00]*                       | 8.99[0.00]*  | 0.28           | 2.02  | g ⇏ y            |
| gn, yn | (1,1) | -0.16[0.02]**          | 0.81[0.00]*                       | 17.26[0.00]* | 0.29           | 2.01  | yn ⇒ gn          |
| yn, gn | (1,1) | 0.02[0.28]             | 1.21[0.00]*                       | 11.48[0.00]* | 0.20           | 1.52  | gn ⇏ yn          |
| G,T    | (1,1) | -0.04[0.50]            | 1.09[0.00]*                       | 69.13[0.00]* | 0.62           | 2.00  | T ⇏ G            |
| T,G    | (1,1) | -0.09[0.15]            | 1.01[0.00]*                       | 75.32[0.00]* | 0.64           | 1.83  | G ⇏ T            |
| g, t   | (1,1) | -0.14[0.09]***         | 1.09[0.00]*                       | 91.37[0.00]* | 0.70           | 1.99  | t ⇒ g            |
| t, g   | (1,1) | -0.09[0.26]            | 0.93[0.00]*                       | 85.26[0.00]* | 0.68           | 1.82  | g ⇏ t            |
| gn, tn | (1,1) | -0.14[0.07]***         | 1.11[0.00]*                       | 93.16[0.00]* | 0.70           | 1.99  | tn ⇒ gn          |
| tn, gn | (1,1) | -0.10[0.24]            | 0.91[0.00]*                       | 86.62[0.00]* | 0.68           | 1.83  | gn ⇏ tn          |

Notes: P-values are reported in square brackets. EC is error-correction, DW is Durbin-Watson statistic, and Dh is Durbin-h statistic.

## **Conclusion:**

Wagner's law holds in Jamaica

Income causes Government Spending

Changes in Taxes cause Changes in Spending over the short-term

Government spending cannot lead or stimulate economic growth.

Government spending can only facilitate economic growth.

Keynesian-type fiscal expansion may crowd out private business.

Economic growth should be the source of expanding the activities of the government

- (a) Government revenue and expenditure are independent over the short-term
- (b) Budgetary allocations are disbursed along either an antagonistic party lines or to maximize election votes considering that the country has a parliamentary system of government.
- (c) Over the long-run taxes are found to slightly cause government expenditure when inflation and population are taken account of.
- (d) These findings along with the fact that the primary budget deficit is persistent while economic growth lags behind interest rates imply that:
- (e) National debt is clearly not a net wealth, and is unstable, as the debt to GDP ratio is explosive and non neutral. See Barth, Iden and Russek (1986).

- (f) Concerns about financing the primary budget deficit force the government to find revenue before it spends, hence taxes mildly causes government expenditure when prices and population are taken into consideration.
- (g) Friedman's proposal concerning government expenditure as the 'true' cost of government activities holds, which suggests that containing government spending will improve the primary deficit over the long-run.
- (h) Policymakers must be cautioned that any attempt to monetize the debt can destabilize the modest macroeconomic gains of feeble stable prices and exchange rates, and exacerbate the growth in national debt.